

Message Text

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SUBJ: EC-NINE PAPER ON NEW PROPOSALS AT BELGRADE

FOLLOWING IS THE TEXT OF AN EC-NINE PAPER, CIRCULATED
AT NATO BY THE UK DELEGATION ACTING IN ITS PRESIDENCY
ROLE, ON "NEW PROPOSALS: A POSSIBLE APPROACH."

BEGIN TEXT:

1. IN THE CHAPTER ON THE FOLLOW-UP TO THE CONFERENCE, THE
FINAL ACT STATES THAT APART FROM REVIEWING IMPLEMENTATION,
THE PARTICIPATING STATES WILL, IN THE CONTEXT OF THE QUESTIONS
DEALT WITH BY CSCE, PROCEED TO A "THOROUGH EXCHANGE OF VIEWS"
ON "THE DEEPENING OF THEIR MUTUAL RELATIONS, THE IMPROVEMENT
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OF SECURITY AND THE DEVELOPMENT OF COOPERATION IN EUROPE".
2. THE NINE AND MOST OTHER PARTICIPANTS ARE AGREED THAT UNDER
THIS HEADING THEY MAY INTRODUCE "NEW PROPOSALS", VIZ, DRAFTS FOR
TEXTS TO BE FINALIZED IN BELGRADE. SUCH TEXTS COULD CONTAIN
ARRANGEMENTS OF A PROCEDURAL NATURE-EG, THE ORGANISATION OF
MEETINGS OF EXPERTS, OR RECOMMENDATIONS TO INTERNATIINAL
ORGANISATIONS-OR OF A MORE SUBSTANTIVE
CHARACTER, SUCH AS CLARIFICATIONS OR DEVELOPMENTS OF CERTAIN
PASSAGES IN THE FINAL ACT. AS WE SEE IT, THEY SHOULD ALL BE
ESSENTIALLY DIRECTED AT A BETTER IMPLEMENTATION OF THE FINAL ACT

AFTER BELGRADE.

3. A DISADVANTAGE IN SEEING THIS STAGE OF THE BELGRADE MEETING AS CONCERNED ONLY WITH "NEW PROPOSALS" IS THAT, AS WE ARE GRADUALLY REALIZING, IT MAY BE DIFFICULT FOR THE WEST TO DEVISE, WITHIN THE FRAMEWORK OF THE FINAL ACT, A SUFFICIENTLY LARGE AND DIVERSIFIED NUMBER OF PROPOSALS TO ENABLE THE WEST TO MAINTAIN THE INITIATIVE IN ALL OF THE BASKETS.

NOT EVERY CHAPTER LENDS ITSELF TO ACCEPTABLE DEVELOPMENT OR CLARIFICATION. BESIDES, WHILE IT WOULD CLEARLY BE DESIRABLE FOR ANY NEW PROPOSALS MADE TO REFLECT TO BALANCE OF THE FINAL ACT ITSELF, THE WEST WOULD NOT NECESSARILY WISH TO MAKE SUBJECT FOR NEGOTIATION AT BELGRADE THOSE PROVISIONS OF THE FINAL ACT, TO BE FOUND ESPECIALLY IN THE CHAPTER ON HUMAN CONTACTS, WHICH IN THE WESTERN VIEW ARE FOR UNILATERAL RATHER THAN BILATERAL OR MULTILATERAL IMPLEMENTATION.

4. FORTUNATELY, THE FINAL ACT DOES NOT STIPULATE THAT THE "THOROUGH EXCHANGE OF VIEWS" MENTIONED SHOULD ONLY BE CONCERNED WITH PROPOSALS FOR TEXTS TO BE AGREED BY ALL 35. IN FACT, THE TEXT LEAVES THE DOOR WIDE OPEN FOR SUGGESTIONS ON THE IMPROVEMENT OF IMPLEMENTATION TO BE MADE IN A MORE INFORMAL MANNER, EITHER OR NOT SUPPORTED BY WRITTEN DOCUMENTS OR SPEAKING NOTES.

5. FOR US, THIS MAY PROVIDE A WAY AROUND THE DILEMA OF WISHING TO RETAIN THE INITIATIVE AND TO CONTROL THE SUBJECT MATTER, NOT ONLY DURING THE EVALUATION PHASE, BUT ALSO WITH REGARD TO THE DEEPENING OF RELATIONS/IMPROVEMENT OF SECURITY/DEVELOP-
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MENT OF COOPERATION, WHILE AT THE SAME TIME WANTING TO STAY WITHIN THE LIMITS OF THE PROVISIONS OF THE FINAL ACT.

6. THUS, IN A NUMBER OF FIELDS WHICH WE LIKE TO BE TREATED DURING THE DEEPENING/IMPROVEMENT/DEVELOPMENT PHASE, BUT WHERE WE DO NOT SEE THE NECESSITY OF SUBMITTING "NEW PROPOSALS" RIGHT AWAY, WESTERN CONTRIBUTIONS TO THE PRESCRIBED EXCHANGE OF VIEWS COULD BE MADE IN THE FORM OF A NUMBER OF EXPLANATORY NOTES EACH CONSISTING OF, SAY, TWO OR THREE PAGES, SETTING OUT ACHIEVEMENTS AND DEFICIENCIES IN THE IMPLEMENTATION OF THE RELEVANT CLAUSES OF THE FINAL ACT, AND SUGGESTING WAYS AND MEANS TO IMPROVE THAT IMPLEMENTATION.

SOME OF THESE NOTES COULD END WITH A PROPOSAL FOR A SHORT TEXT, TO BE DRAFTED DURING THE BELGRADE MEETING AND TO BE ANNEXED TO ITS FINAL DOCUMENT. OTHERS WOULD SERVE IN THE FIRST PLACE AS WRITTEN STATEMENTS OF OUR THOUGHTS ON FURTHER IMPLEMENTATION, ALTHOUGH THEY COULD LEAD TO THE SUBMISSION OF MORE CONCRETE PROPOSALS AT A LATER STAGE, IN THE LIGHT OF THE DISCUSSION.

7. APART FROM GIVING THE WEST A VERY FLEXIBLE TOOL FOR PRESSING ITS VIEWS DURING THE "DEEPENING" PHASE, THIS METHOD WOULD HELP TO ENSURE THAT EVEN DURING THIS PHASE, THE ATTENTION REMAINED FOCUSED ON THE TEXT OF THE FINAL ACT AND ITS IMPLEMENTATION, INSTEAD OF BEING DIVERTED TOWARD OTHER ITEMS.

END TEXT.STREATROR

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